

## Message Text

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ACTION EUR-25

INFO OCT-01 AF-10 ARA-16 NEA-14 ISO-00 EURE-00 SSO-00

NSCE-00 USIE-00 INRE-00 CIAE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 SAM-01 AID-20 COME-00 EB-11 FRB-02 TRSE-00

XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01 OMB-01 ACDA-19

IO-14 AGR-20 STR-08 HEW-08 EPA-04 SAJ-01 SCI-06 CU-04

NSF-04 DRC-01 /292 W

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O R 161515Z MAY 74

FM AMEMBASSY LISBON

TO SECSTATE WASHDC IMMEDIATE 9612

INFO AMEMBASSY BRASILIA

AMEMBASSY CONAKRY

AMEMBASSY DAKAR

AMCONSUL LOURENCO MARQUES

AMCONSUL LUANDA

AMEMBASSY LUSAKA

AMEMBASSY

AMCONSUL OPORTO

AMCONSUL PONTA DELGADA

AMEMBASSY PRETORIA

AMEMBASSY RABAT

CINCLANT

USCINCEUR

DIA WASHDC

COMUSFORAZ

USMISSION NATO

AMEMBASSY LONDON

AMEMBASSY BEIRUT

AMEMBASSY MOSCOW

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EO 11652: N/A

TAGS: PGOV, PO

SUBJ: JUNTA DEFINES BASIC GUIDELINES FOR PROVISIONAL  
GOVERNMENT

SUMMARY:

JUNTA HAS PUBLISHED LIST OF PRINCIPLES, GOALS, AND  
RULES WHICH WILL GOVERN OPERATION OF PROVISIONAL GOVERNMENT  
IN COMING MONTHS. LIST IS TALL ORDER, AND MANY GOALS WILL  
REQUIRE HUGE SUMS TO IMPLEMENT. BASIC POLITICAL AND PERSONAL  
LIBERTIES ARE ASSURED: ECONOMIC AND SOCIAL GUIDELINES ARE  
MODERATE. OF PARTICULAR NOTE IS JUNTA'S DESIRE TO ESTABLISH  
RELATIONS WITH ALL COUNTRIES, AND RENEW RELATIONS WITH ARABS.  
JUNTA DESIRE TO MAINTAIN "TRADITIONAL FRIENDSHIP" WITH US,  
AND GOOD TIES WITH SPAIN, BRAZIL, UK, NATO AND EEC  
SPECIFICALLY MENTIONED IN PROGRAM. OTHER HIGHLIGHTS ARE  
NATIONALIZATION CERTAIN BANKS OF ISSUANCE, AND GENERAL  
MODERATION AND REASONABLENESS OF REFORMS ENVISAGED.  
TEXT POUCHED. END SUMMARY.

1. MORNING MAY 16 JUNTA RELEASED TO PRESS STATEMENT  
OF BASIC PRINCIPLES AND GUIDELINES WHICH ARE TO GOVERN  
PROVISIONAL GOVERNMENT'S FUTURE DECISIONS. STATEMENT  
EMPHASIZES THAT PROVISIONAL GOVERNMENT IS A TRANSITORY ONE WHICH  
WILL NOT UNDERTAKE GREAT REFORMS. NEW GOVERNORS ARE TO ACT  
IMPARTPALLY, TO ENCOURAGE WIDE PUBLIC DEBATE ON FUNDAMENTAL  
NATIONAL PROBLEMS, AND TO ENSURE NO EXTREMISTS OF ANY STRIPE  
COMPROMISE DEMOCRATIC PROCESS.

2. FUNDAMENTAL "TECHNICAL PRINCIPLES" UNDERPINNING  
PROGRAM FOLLOW:

AA. NEED FOR NEW ECONOMIC POLICY AT SERVICE OF NATION, ESPECIALLY  
LOWER STRATA POPULATION;

B. DEVELOPMENT OF NEW SOCIAL POLICIES FOR DEFENSE OF WORKER  
INTERESTS AND PROGRESSIVE BUT ACCELERATED IMPROVEMENT OF STANDARD  
OF LIVING FOR ALL PORTUGUESE;

C. NEED BRING TO TRIAL, AFTER CAREFUL INVESTIGATION, ALL  
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PERSONS FOUND TO BE CORRUPT, TO HAVE ABUSED THEIR POWER, OR  
HARMED CIVIL RIGHTS OF CITIZENS;

D. FOREIGN POLICY BASED ON PRINCIPLES OF  
INDEPENDENCE, EQUALITY OF STATES, AND NON-INTERFERENCE IN  
INTERNAL AFFAIRS. PEACE WILL BE DEFENDED AND INTERNATIONAL  
RELATIONS WILL BE ENLARGED AND DIVERSIFIED, WITH EXISTING  
TREATIES RESPECTED;

E. RECOGNITION OF ESSENTIALLY POLITICAL CHARACTER OF SOLUTION TO OVERSEA'S WARS. NEW POLICY LEADING TO PEACE AND WHICH GUARANTZES PEACEFUL AND PERMANENT COEXISTENCE OF ALL RESIDENTS WILL BE LAUNCHED, AND CONDITIONS WILL BE CREATED OPENING UP FRANK AND OPEN DEBATE ON FUTURE OF OVERSEAS.

3. FOLLOWING GUIDELINES AND GOALS ESTABLISHED TO ORIENT WORK OF PROVISIONAL GOVERNMENT. THESE ARE GROUPED IN COMMUNIQUE INTO EIGHT FIELDS AS FOLLOWS:

4. STATE ORGANIZATION: QUICKLY CODIFY NEW ELECTORAL LAW, AND PROMULGATE NEW REGULATIONS GOVERNING FORMATION POLITICAL PAR

-  
TIES; REFORM JUDICIARY SYSTEM AND PENAL CODE; REVISE RELATIONS WITH OVERSEAS; PROGRESSIVELY ABOLISH CORPORATE SYSTEM; FIX NEW RULES GOVERNING LABOR-MANAGEMENT RELATIONS; STRENGTHEN LOCAL ADMINISTRATION TO PROMOTE GREATER POLITICAL PARTICIPATION BY CITIZENS IN LOCAL POLITICS.

5. CIVIL LIBERTIES: GUARANTEE CIVIL LIBERTIES AS DEFINED IN UNIVERSAL DECLARATION OF HUMAN RIGHTS; GUARANTEE POLITICAL RIGHTS; DRAW UP NEW MEDIA LAWS; INSURE INDEPENDENT, PLURALISTIC PRESS, RADIO, TV.

6. SECURITY OF PERSON AND PROPERTY: INSURE PUBLIC ORDER; ALLOW BUT REGULATE PUBLIC DEMONSTRATIONS;

REPRESS CRIME, CORRUPTION, SPECULATORS, ETC.

7. ECONOMIC AND FINANCIAL POLICY: COMBAT INFLATION; ENSURE EQUALITY OF ECONOMIC OPPORTUNITY; STIMULATE PRIVATE INVESTMENT AND SAVINGS; ADOPT NEW MEASURES REGARDING STATE'S LIMITED OFFICIAL USE

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ROLE IN BASIC SECTORS OF ECONOMY; LIBERALIZE INTERNATIONAL ECONOMIC RELATIONS IN TRADE AND CAPITAL FLOW AREAS; REVISE IV DEVELOPMENT PLAN; PURSUE REGIONAL ECONOMIC DECENTRALIZATION; REFORM TAX AND BANKING SYSTEMS TO ACCELERATE ECONOMIC DEVELOPMENT, AND TO FAVOR LOWER CLASSES; NATIONALIZE BANKS OF ISSUANCE; PROMOTE GRADUAL AGRICULTURAL REFORM.

8. SOCIAL POLICY: ESTABLISH MINIMUM WAGE; PROTECT PURCHASING POWER; ADOPT NEW WELFARE LAWS FOR PROTECTION AGED, CRIPPLED, ORPHANS, ETC., BEGIN WORK TO CREATE NATIONAL HEALTH SERVICE; PROGRESSIVELY REPLACE EXISTANT MYRIAD SOCIAL WELFARE SCHEMES WITH INTEGRATED SOCIAL SECURITY SYSTEM; ATTEMPT  
ENCOURAGE IMMIGRANTS TO RETURN HOME; PROTECT ENVIRONMENT.

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9. FOREIGN POLICY: IN ADDITION TO THOSE PRINCIPLES OUTLINED IN PARA 2D, FOLLOWING POLICY ESTABLISHED: RESPECT INTERNATIONAL TREATIES IN FORCE, ESPECIALLY NATO TREATY AS WELL AS EXISTING COMMERCIAL AND FINANCIAL AGREEMENTS; CONTRIBUTE ACTIVELY TO MAINTENANCE INTERNATIONAL PEACE AND SECURITY; INTENSIFY COMMERCIAL AND POLITICAL RELATIONS WITH COUNTRIES OF E.E.C.; STRENGTHEN LUSO-BRASILIAN COMMUNITY. EFFICIENTLY AND PRACTICALLY. MAINTAIN TIES WITH U.K.; CONTINUE GOOD NEIGHBORLY RELATIONS WITH SPAIN; REINFORCE SOLIDARITY WITH LATIN COUNTRIES OF EUROPE AND AMERICA; MAINTAIN TRADITIONAL FRIENDSHIP WITH US; ESTABLISH DIPLOMATIC AND COMMERCIAL RELATIONS WITH ALL COUNTRIES; RENEW HISTORICAL RELATIONS WITH ARAB STATES; DEFINE "REALISTIC" POLICY TOWARDS THIRD WORLD; PARTICIPATE ACTIVELY IN U.N. AND OTHER INTERNATIONAL ORGANIZATIONS.

10. OVERSEAS POLICY: RECOGNIZE THAT SOLUTION TO OVERSEAS WARS IS ESSENTIALLY POLITICAL, NOT MILITARY; INSTITUTE MEASURES WHEREBY INHABITANTS OVERSEAS PROVINCES ARE MADE CONSCIOUS, THROUGH FREE AND FRANK DEBATE, OF FACT THAT THEY CAN DECIDE WHAT THEIR FUTURE WILL BE; MAINTAIN DEFENSIVE OPERATIONS IN OVERSEAS PROVINCES "WHEN NECESSARY TO PROTECT LIFE AND PROPERTY ALL CITIZENS; ACCELERATE ECONOMIC, CULTURAL AND SOCIAL DEVELOPMENT OVERSEAS WITH VIEW TOWARDS ACTIVE SOCIO-POLITICAL PARTICIPATION INHABITANTS IN RUNNING OF PUBLIC AFFAIRS.

11. EDUCATIONAL, CULTURAL AND RESEARCH POLICY:

MOBILIZE EFFORTS TO ERADICATE ILLITERACY, AND PROMOTE CULTURE, ESPECIALLY IN RURAL AREAS; PUSH EDUCATIONAL REFORM, INVOLVING SCHOOLS IN SOCIAL PROBLEMS AND IN CREATION GENUINELY DEMOCRATIC SOCIETY; DEFINE NATIONAL SCIENTIFIC RESEARCH POLICY.

12. COMMENT: THIS IS TALL ORDER INDEED FOR A PROVISIONAL GOVERNMENT WHICH IS SUPPOSED TO OPERATE FOR LESS THAN ONE YEAR, AND NOT MAKE MAJOR SYSTEMIC REFORMS, LENGTH OF LIST EMPHASIZES THE DISTANCE PORTUGAL MUST TRAVEL TO CATCH UP WITH 20TH CENTURY.  
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PROGRESS ON ALL FRONTS WILL INVOLVE HUGE SUMS MONEY AND REQUIRE STRONG LEADERSHIP AS WELL AS CONSIDERABLE DEGREE OF RESTRAINT

ON PART OF LONG-DEPRIVED PORTUGUESE LOWER CLASSES. NOTEWORTHY  
IS MODERATENESS OF WHOLE PACKAGE, WHICH SUGGESTS DRAFTERS OF  
PROGRAM ARE NOT RADICALS BUT LIBERAL REFORMERS. OF PARTICULAR  
INTEREST IS FACT THAT PROGRAM WAS PRODUCED BY JUNTA AND HANDED  
DOWN BY THEM TO PROVISIONAL GOVERNMENT AS, IN EFFECT, MARCHING  
ORDERS. FROM THIS AND FROM NEW CONSTITUTIONAL ARRANGEMENTS (SEPTTEL)  
IT IS CLEAR THAT THE MILITARY INTEND TO RETAIN EFFECTIVE POWER  
THROUGHOUT LIFE OF PROVISIONAL GOVERNMENT. SCOTT

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** INTERIM GOVERNMENT, POLICIES, FOREIGN RELATIONS, FOREIGN POLICY POSITION  
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**Copy:** SINGLE  
**Draft Date:** 16 MAY 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Authority:** GarlanWA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Office:** ACTION EUR  
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**Review Authority:** GarlanWA  
**Review Comment:** n/a  
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**TAGS:** PGOV, PINT, PO  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005